## LEGISLATURE OF NEBRASKA

#### NINETY-SIXTH LEGISLATURE

# FIRST SESSION

# LEGISLATIVE BILL 881

Read first time February 1, 1999

Committee: Revenue

## A BILL

1	FOR	AN	ACT relating to revenue and taxation; to ame	nd sections
2			8-1120, 44-116, 77-4602, and 77-4603, Reiss	ue Revised
3			Statutes of Nebraska, and section 84-612	2, Revised
4			Statutes Supplement, 1998; to adopt the Direct	Relief to
5			Property Taxpayer Act; to provide for transfer	r of funds;
5			to harmonize provisions; to repeal the original	l sections;
7			and to declare an emergency.	
В	Be i	t en	cted by the people of the State of Nebraska,	

1 Section 1. Sections 1 to 15 of this act shall be known

- 2 and may be cited as the Direct Relief to Property Taxpayer Act.
- 3 Sec. 2. The purpose of the Direct Relief to Property
- 4 Taxpayer Act is to provide property tax relief for property taxes
- 5 levied against real property in Nebraska. The property tax relief
- 6 will be realized through efficiencies implemented in state
- 7 government and growth in the economy of the state. The property
- 8 tax relief will be made directly to qualified claimants who are
- 9 owners of qualified real property to assure the most direct
- 10 correlation of benefit to liability.
- 11 Sec. 3. The Direct Relief to Property Taxpayer Trust
- 12 Fund is created. The fund shall only be used pursuant to the
- 13 Direct Relief to Property Taxpayer Act. Any money in the fund
- 14 available for investment shall be invested by the state investment
- 15 officer pursuant to the Nebraska Capital Expansion Act and the
- 16 Nebraska State Funds Investment Act.
- 17 Sec. 4. On August 16, 1999, and August 16, 2000, the
- 18 State Treasurer shall transfer twenty-five million dollars from the
- 19 General Fund to the Direct Relief to Property Taxpayer Trust Fund.
- 20 Sec. 5. For purposes of the Director Relief to Property
- 21 Taxpayer Act, the definitions found in sections 6 to 8 of this act
- 22 shall be used.
- Sec. 6. Owner means the owner of record, the vendee in
- 24 possession under a land contract, or one of the joint tenants or
- 25 tenants in common. The deed, trust instrument, contract, or
- 26 memorandum showing that the criteria of this section have been met
- 27 shall be on file on the appropriate public record as of December 31
- 28 of the year for which the property tax relief is sought, except

1 that if such instrument is not on file as of December 31, a copy of

- 2 such instrument shall be attached to the application before the
- 3 property tax relief shall be granted.
- 4 Sec. 7. Qualified claimant means the owner of qualified
- 5 real property as of December 31 of the year preceding the year that
- 6 refunds are authorized from the Direct Relief to Property Taxpayer
- 7 Trust Fund.
- 8 Sec. 8. Qualified real property means, as of December 31
- 9 of the tax year immediately preceding the year that refunds are
- 10 authorized from the Direct Relief to Property Taxpayer Trust Fund,
- 11 taxable real property located in Nebraska upon which was levied a
- 12 property tax.
- 13 Sec. 9. (1) The amount of relief granted to a qualified
- 14 claimant shall be an amount equal to the applicable percentage
- 15 multiplied by the property taxes, excluding interest, penalties, or
- 16 other assessments, levied against the qualified real property for
- 17 the tax year immediately preceding the year that disbursement of
- 18 funds is authorized from the Director Relief to Property Taxpayer
- 19 Trust Fund.
- 20 (2) For purposes of real property upon which there was
- 21 granted a homestead exemption, the amount of relief granted to a
- 22 qualified claimant shall be an amount calculated in the same manner
- 23 as described in subsection (1) of this section not to exceed the
- 24 tax due after application of the homestead exemption.
- 25 (3) The total amount of relief available for disbursement
- 26 from the Direct Relief to Property Taxpayer Trust Fund shall be
- 27 calculated by the Property Tax Administrator on or before August 31
- 28 of each year. This amount shall be based upon: For calendar year

1 2000, one hundred fifty million dollars; for calendar years 2001

- 2 and 2002 ninety-five percent of the sum of the amount in the fund
- 3 on August 17 of each year plus any amounts to be transferred by law
- 4 to the fund on or before December 31 of each year or one hundred
- 5 twenty-five million dollars, whichever is less; and for each
- 6 calendar year thereafter, ninety-five percent of the sum of the
- 7 amount in the fund on August 17 of each year plus any amounts to be
- 8 transferred by law to the fund on or before December 31 of each
- 9 year. No disbursement shall be made if the total amount of relief
- 10 available for disbursement is less than fifty million dollars.
- 11 (4) The applicable percentage shall be calculated by the
- 12 Property Tax Administrator on or before August 31 of each year.
- 13 The percentage shall be determined by dividing the total amount
- 14 available for relief by the amount of property taxes assessed
- 15 against all real property in the state in the tax year immediately
- 16 preceding the year that relief is authorized from the fund. The
- 17 percentage shall be rounded down to the nearest one-half
- 18 percentage.
- 19 Sec. 10. (1) A qualified claimant may file an
- 20 application for relief pursuant to the Direct Relief to Property
- 21 Taxpayer Act with the Property Tax Administrator on or before
- 22 January 31, 2000, and on or before January 31 each year thereafter.
- 23 (2) Applications shall be on forms prescribed and
- 24 provided by the Property Tax Administrator. The Property Tax
- 25 Administrator shall use due diligence to assure that applications
- 26 are easily accessible to all qualified applicants.
- 27 (3) Beginning in tax year 1999, the county treasurer
- 28 shall provide an application with the real property tax statements.

1 (4) The applications shall require the claimant to

- 2 provide the claimant's current mailing address, the claimant's
- 3 federal identification or social security number, and any other
- 4 information necessary to assure the qualification of the claim for
- 5 relief. The application procedures shall allow a qualified
- 6 claimant to file one application for multiple parcels of real
- 7 property by county within the state. The application shall be
- 8 signed by the qualified claimant.
- 9 (5) Failure to timely file shall constitute a waiver of
- 10 the refund for that year.
- 11 (6) The completed applications and all subsequent use of
- 12 the data, in which a reference to the claimant's identification or
- 13 social security number is used, shall be confidential.
- 14 Sec. 11. Upon receipt of an application under section 10
- of this act, the Property Tax Administrator shall proceed to verify
- 16 that the claimant is qualified and determine the amount of the
- 17 property tax relief to be provided. It shall be the duty of the
- 18 county assessors and county treasurers to assist the Property Tax
- 19 Administrator in the examination of the records of the respective
- 20 offices and give the Property Tax Administrator any information in
- 21 their possession that will assist him or her in the
- 22 responsibilities under the Direct Relief to Property Taxpayer Act.
- 23 Information received from the county assessor or county treasurers
- 24 pursuant to the act shall not be deemed to be a public record
- 25 <u>available from the Property Tax Administrator.</u>
- 26 Sec. 12. The Property Tax Administrator shall review
- 27 the applications and approve, approve in part, or deny each
- 28 application for relief. Upon approval or approval in part of any

1 application, and on or before September 30 of each year, the

- 2 Property Tax Administrator shall certify the necessary information
- 3 to the Director of Administrative Services for issuance of
- 4 warrants. All relief shall be issued on or before December 31 of
- 5 the year in which disbursement of funds is authorized pursuant to
- 6 the Direct Relief to Property Taxpayer Trust Fund. The Property
- 7 Tax Administrator shall issue a notice of the determination to the
- 8 applicant by first-class United States mail to the address on the
- 9 application for relief. Notice shall be mailed on or before
- 10 September 30 of the year in which the determination is made by the
- 11 Property Tax Administrator.
- 12 Sec. 13. An applicant may file a protest with the
- 13 Property Tax Administrator's determination within thirty days after
- 14 the date the notice of determination on the application was mailed.
- 15 The applicant shall have the right to appeal from the finding of
- 16 the Property Tax Administrator with reference to the application
- 17 for relief to the Tax Equalization and Review Commission.
- 18 Sec. 14. For purposes of administering the Direct Relief
- 19 to Property Taxpayer Act, the Property Tax Administrator may
- 20 utilize up to three percent of the Direct Relief to Property
- 21 Taxpayer Trust Fund for the necessary and actual expenses to
- 22 administer the act. The amount available for administration shall
- 23 be calculated each year, beginning with calendar year 1999, based
- 24 upon the sum of the amount in the fund on August 17 each year plus
- 25 any amounts to be transferred by law to the fund on or before
- 26 December 31 of each year, including the amount of the fund
- 27 calculated for disbursement of the relief pursuant to section 9 of
- 28 this act.

Sec. 15. The Property Tax Administrator shall have the

- 2 authority to review all applications for relief within three years
- 3 after December 31 of the year in which the application for relief
- 4 was filed. The Property Tax Administrator shall adopt and
- 5 promulgate all rules and regulations necessary to carry out the
- 6 purposes of the Direct Relief to Property Taxpayer Act.
- 7 Sec. 16. Section 8-1120, Reissue Revised Statutes of
- 8 Nebraska, is amended to read:
- 9 8-1120. (1) Except as otherwise provided in this
- 10 section, the Securities Act of Nebraska shall be administered by
- 11 the Director of Banking and Finance who may employ such assistants
- 12 or counsel as may be reasonably necessary for the purpose thereof
- 13 and who may designate one of such assistants as an assistant
- 14 director. The director may delegate to such assistant director or
- 15 counsel any powers, authority, and duties imposed upon or granted
- 16 to the director under the act, such as may be lawfully delegated
- 17 under the common law or the statutes of this state. The director
- 18 may also employ special counsel with respect to any investigation
- 19 conducted by him or her under the act or with respect to any
- 20 litigation to which the director is a party under the act, except
- 21 that security issued by and representing an interest in or a debt
- 22 of, or guaranteed by, any insurance company shall be registered,
- 23 pursuant to the provisions of sections 8-1104 to 8-1109, with the
- 24 Director of Insurance who shall as to such registrations administer
- 25 and enforce the act, and as pertains to the administration and
- 26 enforcement of such registration of such securities all references
- 27 in the act to director shall mean the Director of Insurance.
- 28 (2) It shall be unlawful for the director or any of his

1 or her officers or employees to use for personal benefit any

- 2 information which is filed with or obtained by the director and
- 3 which is not made public. No provision of the act shall authorize
- 4 the director or any of his or her officers or employees to disclose
- 5 any such information except among themselves or when necessary or
- 6 appropriate in a proceeding or investigation under the act. No
- 7 provision of the act shall either create or derogate from any
- 8 privilege which exists at common law or otherwise when documentary
- 9 or other evidence is sought under a subpoena directed to the
- 10 director or any of his or her officers or employees.
- 11 (3) The director may from time to time make, amend, and
- 12 rescind such rules and forms as are necessary to carry out the act.
- 13 No rule or form may be made unless the director finds that the
- 14 action is necessary or appropriate in the public interest or for
- 15 the protection of investors and consistent with the purposes fairly
- 16 intended by the policy and provisions of the act.
- 17 In prescribing rules and forms the director may cooperate
- 18 with the securities administrators of the other states and the
- 19 Securities and Exchange Commission with a view to effectuating the
- 20 policy of the Securities Act of Nebraska to achieve maximum
- 21 uniformity in the form and content of registration statements,
- 22 applications, and reports wherever practicable. All rules and
- 23 forms of the director shall be published and mailed to each
- 24 registered broker-dealer.
- 25 (4) No provision of the act imposing any liability shall
- 26 apply to any act done or omitted in good faith in conformity with
- 27 any rule, form, or order of the director, notwithstanding that the
- 28 rule or form may later be amended or rescinded or be determined by

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- judicial or other authority to be invalid for any reason.
- 2 (5) Every hearing in an administrative proceeding shall
- 3 be public unless the director in his or her discretion grants a
- 4 request joined in by all the respondents that the hearing be
- 5 conducted privately.
- 6 (6) The Securities Act Cash Fund is created. All filing
- 7 fees, registration fees, and all other fees and all money collected
- 8 by or paid to the director under any of the provisions of the act
- 9 shall be remitted to the State Treasurer for credit to the fund,
- 10 except that registration fees collected by or paid to the Director
- 11 of Insurance pursuant to the provisions of the act shall be
- 12 credited to the Department of Insurance Cash Fund. The Securities
- 13 Act Cash Fund shall be used for the purpose of administering and
- 14 enforcing the provisions of the act, except that (a) transfers may
- 15 be made to the General Fund at the direction of the Legislature,
- 16 (b) and, for the calendar years of 2000 and 2001, two million
- 17 dollars shall be transferred in each year to the Affordable Housing
- 18 Trust Fund, and (c) on August 16 of 2000, 2001, 2002, and 2003,
- 19 thirteen million dollars shall be transferred to the Direct Relief
- 20 to Property Taxpayer Trust Fund. All of such money is appropriated
- 21 and shall be appropriated for such purposes. Any money in the
- 22 Securities Act Cash Fund available for investment shall be invested
- 23 by the state investment officer pursuant to the Nebraska Capital
- 24 Expansion Act and the Nebraska State Funds Investment Act.
- 25 (7) A document is filed when it is received by the
- 26 director. The director shall keep a register of all applications
- 27 for registration and registration statements which are or have ever
- 28 been effective under the Securities Act of Nebraska and all denial,

1 suspension, or revocation orders which have ever been entered under

- 2 the act. The register shall be open for public inspection. The
- 3 information contained in or filed with any registration statement,
- 4 application, or report may be made available to the public under
- 5 such rules as the director shall prescribe.
- 6 (8) Upon request and at such reasonable charges as he or
- 7 she shall prescribe, the director shall furnish to any person
- 8 photostatic or other copies, certified under his or her seal of
- 9 office if requested, of any entry in the register or any document
- 10 which is a matter of public record. In any proceeding or
- 11 prosecution under the act, any copy so certified shall be prima
- 12 facie evidence of the contents of the entry or document certified.
- 13 (9) The director in his or her discretion may honor
- 14 requests from interested persons for interpretative opinions.
- 15 Sec. 17. Section 44-116, Reissue Revised Statutes of
- 16 Nebraska, is amended to read:
- 17 44-116. All money collected by the Department of
- 18 Insurance for examination of the affairs of domestic, foreign, or
- 19 alien insurance companies and insurers as defined in and pursuant
- 20 to the Insurers Examination Act or any other provision of Chapter
- 21 44 or for valuing the reserve liabilities of life insurance
- 22 companies shall be remitted by the department to the State
- 23 Treasurer for credit to the Department of Insurance Cash Fund,
- 24 which fund is hereby created. Money in the Department of Insurance
- 25 Cash Fund may be used for transfers to the General Fund at the
- 26 direction of the Legislature and on August 16, 2000, and August 16,
- 27 2001, two million five hundred thousand dollars shall be
- 28 transferred to the Direct Relief to Property Taxpayer Trust Fund

and on August 16, 2002, and August 16, 2003, two million dollars

- 2 shall be transferred to the Direct Relief to Property Taxpayer
- 3 Trust Fund. Any money in the Department of Insurance Cash Fund
- 4 available for investment shall be invested by the state investment
- 5 officer pursuant to the Nebraska Capital Expansion Act and the
- 6 Nebraska State Funds Investment Act.
- 7 Sec. 18. Section 77-4602, Reissue Revised Statutes of
- 8 Nebraska, is amended to read:
- 9 77-4602. (1) Within fifteen days after the end of each
- 10 month, the Tax Commissioner shall provide a public statement of
- 11 actual General Fund net receipts and a comparison of such actual
- 12 net receipts to the monthly estimate certified pursuant to section
- 13 77-4601.
- 14 (2) Within fifteen days after the end of each fiscal
- 15 year, the public statement shall also include a summary of actual
- 16 General Fund net receipts and estimated General Fund net receipts
- 17 for the fiscal year.
- 18 (3) If the actual General Fund net receipts for the
- 19 <u>fiscal year as reported in subsection (2) of this section are less</u>
- 20 than the estimated receipts for the fiscal year, the Tax
- 21 Commissioner shall immediately certify to the director such
- 22 <u>deficient amount</u>. The State Treasurer shall immediately transfer
- 23 an amount equal to such deficient amount from the Cash Reserve Fund
- 24 to the General Fund upon certification by the director of such
- 25 <u>deficient amount.</u>
- (4) If the actual General Fund net receipts for the
- 27 fiscal year as reported in subsection (2) of this section exceed
- 28 estimated receipts for the fiscal year, the Tax Commissioner shall

1 immediately certify to the director such excess amount. The State

- 2 Treasurer shall immediately transfer an amount equal to such excess
- 3 amount from the General Fund to the Cash Reserve Fund upon
- 4 certification by the director of such excess amount.
- 5 (5) Beginning on August 16, 2000, and on August 16 each
- 6 year thereafter, the State Treasurer shall transfer any balance in
- 7 the Cash Reserve Fund in excess of an amount that equals (a) three
- 8 percent of the certification amount required by section 77-4601 and
- 9 (b) any amounts required to satisfy subsection (3) of this section,
- 10 to the Direct Relief to Property Taxpayer Trust Fund.
- 11 Sec. 19. Section 77-4603, Reissue Revised Statutes of
- 12 Nebraska, is amended to read:
- 13 77-4603. (1) If an estimate of General Fund net receipts
- 14 is changed in a regular or extraordinary meeting of the Nebraska
- 15 Economic Forecasting Advisory Board and such change results in a
- 16 special session of the Legislature to revise current fiscal year
- 17 General Fund appropriations, the Tax Commissioner and the
- 18 Legislative Fiscal Analyst shall certify the monthly receipt
- 19 estimates, taking into consideration the most recent estimate of
- 20 General Fund net receipts made by the Nebraska Economic Forecasting
- 21 Advisory Board plus legislation enacted which has an impact on
- 22 receipts that was not included in the forecast. The new monthly
- 23 certification shall be made by the fifteenth day of the month
- 24 following the adjournment of the special session of the
- 25 Legislature.
- 26 (2) If an estimate of General Fund net receipts is
- 27 reduced in a regular or extraordinary meeting of the Nebraska
- 28 Economic Forecasting Advisory Board, the Tax Commissioner and the

1 Legislative Fiscal Analyst shall recertify the monthly receipt

- 2 estimates, taking into consideration the most recent estimate of
- 3 General Fund net receipts made by the Nebraska Economic Forecasting
- 4 Advisory Board plus legislation enacted which has an impact on
- 5 receipts that was not included in the forecast. The new monthly
- 6 certification shall be made by the fifteenth day of the month
- 7 following the meeting of the Nebraska Economic Forecasting Advisory
- 8 Board.
- 9 (3) The new certified annual and monthly receipt
- 10 estimates shall be used for the public statements required under
- 11 section 77-4602 and for all fund transfers provided for in section
- 12 77-4602.
- 13 Sec. 20. Section 84-612, Revised Statutes Supplement,
- 14 1998, is amended to read:
- 15 84-612. (1) There is hereby created within the state
- 16 treasury a fund known as the Cash Reserve Fund which shall be under
- 17 the direction of the State Treasurer. The fund shall only be used
- 18 pursuant to this section.
- 19 (2) The State Treasurer shall transfer funds from the
- 20 Cash Reserve Fund to the General Fund upon certification by the
- 21 Director of Administrative Services that the current cash balance
- 22 in the General Fund is inadequate to meet current obligations.
- 23 Such certification shall include the dollar amount to be
- 24 transferred.
- 25 (3) Any transfers made pursuant to subsections (2) and
- 26 (5) of this section shall be reversed upon notification by the
- 27 Director of Administrative Services that sufficient funds are
- 28 available.

1 (4) On or before August 1, 1994, the State Treasurer

- 2 shall transfer six million dollars from the Cash Reserve Fund to
- 3 the Job Training Cash Fund.
- 4 (5) The State Treasurer shall transfer funds from the
- 5 Cash Reserve Fund to the Roads Operations Cash Fund upon
- 6 certification by the Director of Administrative Services that the
- 7 current cash balance in the Roads Operations Cash Fund is
- 8 inadequate to meet current obligations as the result of delayed
- 9 receipt of federal funds. The certification shall include the
- 10 dollar amount to be transferred. The authority to transfer funds
- 11 pursuant to this subsection shall be in effect for the period July
- 12 1, 1998, through June 30, 1999.
- 13 (6) On or before September 1, 1998, the State Treasurer
- 14 shall transfer four million five hundred thousand dollars from the
- 15 Cash Reserve Fund to the General Fund.
- 16 (7) On or before September 1, 1998, the State Treasurer
- 17 shall transfer two million dollars from the Cash Reserve Fund to
- 18 the Reorganized School Assistance Fund.
- 19 (8) On June 15, 1999, the State Treasurer shall transfer
- 20 twelve million dollars from the Cash Reserve Fund to the General
- 21 Fund.
- 22 (9) On or before June 30, 1999, the State Treasurer shall
- 23 transfer eighty million dollars from the Cash Reserve Fund to the
- 24 General Fund.
- 25 (10) On August 16, 1999, the State Treasurer shall
- 26 transfer ninety-seven million seven hundred twenty-nine thousand
- 27 dollars from the Cash Reserve Fund to the Direct Relief to Property
- 28 Taxpayer Trust Fund. On June 15, 2001, the State Treasurer shall

1 transfer twenty-eight million dollars from the Cash Reserve Fund to

- 2 the General Fund.
- 3 Sec. 21. Original sections 8-1120, 44-116, 77-4602, and
- 4 77-4603, Reissue Revised Statutes of Nebraska, and section 84-612,
- 5 Revised Statutes Supplement, 1998, are repealed.
- 6 Sec. 22. Since an emergency exists, this act takes
- 7 effect when passed and approved according to law.